

1 JOHN CORBETT, Senior Attorney, CSBN 56406  
Counsel for Service  
2 JohnC@yuroktribe.nsn.us  
3 NATHAN VOEGELI, Staff Attorney, CSBN 279481  
nvoegeli@yuroktribe.nsn.us  
4 Yurok Tribe  
190 Klamath Boulevard  
5 PO Box 1027  
Klamath, California 95548  
6 Telephone: (707) 482-1350  
Facsimile: (707) 482-1363  
7 Attorneys for Proposed Defendant-Intervenor Yurok Tribe

8 IN THE UNITED STATES DISTRICT COURT  
9 FOR THE EASTERN DISTRICT OF CALIFORNIA

10 SAN LUIS & DELTA-MENDOTA WATER  
AUTHORITY and WESTLANDS WATER  
11 DISTRICT,

12 Plaintiffs,

13 vs.

14 SALLY JEWELL, as Secretary of the U.S.  
Department of the Interior; U.S.  
DEPARTMENT OF THE INTERIOR; U.S.  
15 BUREAU OF RECLAMATION; MICHAEL  
L. CONNOR, as Commissioner, Bureau of  
16 Reclamation, U.S. Department of the Interior;  
and DAVID MURILLO, as Regional Director,  
17 Mid-Pacific Region, Bureau of Reclamation,  
U.S. Department of the Interior,  
18 Defendants,

Case No.: 13-cv-01232-LJO-GSA

**DECLARATION OF MICHAEL  
BELCHIK**

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20  
21 I, Michael Belchik, declare as follows:

22 1. I make this declaration based on my personal knowledge of the facts set forth  
23 herein. I am willing and able to testify under oath if called as a witness before the Court.

24 2. I am employed by the Yurok Tribe as a Senior Fisheries Biologist in the Yurok  
25 Tribal Fisheries Program (YTFP). I have been employed in that position since July 14, 1995.  
26 The YTFP employs approximately 50 people to manage, conserve, and restore Yurok's fishery  
27 resources. Of these, 16 are biologists and approximately 35 are technicians, depending on the  
28 season. YTFP also contracts with numerous experts in various disciplines, including hydrology,

1 geology, pathology, and biology, to assist with protecting Yurok's fishery resource and  
2 associated habitat.

3 3. I have two Bachelor of Science degrees, one in Fisheries Biology and one in  
4 Oceanography, both from Humboldt State University.

5 4. From 1995 through 2000, I was the technical lead on the EIS team for the Trinity  
6 River Record of Decision (ROD) for the Yurok Tribe. Because of this, I am very familiar and  
7 knowledgeable with the upper Trinity River and with the studies that were carried out prior to the  
8 ROD. I have first-hand knowledge of the Trinity and Klamath Rivers that informs my  
9 conclusions set forth below.

10 5. I have conducted numerous studies on anadromous fish in the Klamath River  
11 including Chinook and coho salmon, steelhead, sturgeon, eulachon, and lamprey. The studies I  
12 have been involved with include flow studies, studies on fish disease, real-time monitoring of  
13 fish health and condition, and spawning enumeration studies as well as other studies. I have  
14 published papers in peer-reviewed journals on these subjects. I have been responsible for the  
15 preparation of many technical papers, technical memos, progress and final reports regarding  
16 these studies. I have provided declarations in legal proceedings, been deposed, and have  
17 presented live expert witness testimony.

18 6. In the course of my duties working for the Yurok Tribal Fisheries Program, I have  
19 acquired intimate and detailed knowledge of flow management on both the Klamath and Trinity  
20 Rivers, and how that flow management affects anadromous fish and other aquatic species in the  
21 Klamath and Trinity Rivers. I regularly monitor river flow predictions, hydrological conditions,  
22 and weather and climate predictions insofar as they relate to anadromous fish in the Klamath  
23 River Basin.

24 7. In the course of my duties I have acquired knowledge and familiarity with the  
25 Yurok Tribal fishery. Yurok and the Hoopa Valley Tribe are annually allocated 50% of the  
26 harvestable surplus of Klamath Basin anadromous fish. Of this Tribal allocation, 80% is  
27 dedicated to Yurok and 20% to the Hoopa Valley Tribe. On average, calculated post-season,  
28 Yurok harvests approximately 86% of the Klamath River Indian fishery harvest. The 2013 fall

1 Chinook salmon allocation for the Yurok Tribe is 91,862 fish. Management and restoration  
2 decisions by the Yurok Tribe regarding Yurok trust species such as coho and Chinook salmon  
3 and steelhead trout and the various seasonal races is based on best available science.

4 8. Klamath and Trinity anadromous species, but especially Chinook salmon, are  
5 vitally important to the Yurok Tribe and its members for sustenance, cultural values, and  
6 economic opportunities. The Klamath River and the fishery resource it supports are an integral  
7 component of the Yurok way of life. Yurok people depend upon various species/races of  
8 anadromous fish that migrate through the reservation throughout the year, such as spring and fall  
9 Chinook salmon, coho salmon, steelhead, green sturgeon, lamprey and eulachon. All these runs are  
10 of utmost importance to Yurok people, however the only run that has been robust enough to  
11 support occasional commercial opportunities during recent decades has been the fall Chinook  
12 run. This fall Chinook run was most impacted by the 2002 fish kill.

13 9. Due to the immense importance of the Klamath and Trinity River fisheries to the  
14 Yurok Tribe, one of my primary duties since the 2002 fish kill has been to thoroughly investigate  
15 the cause of the fish kill and work to develop scientific information that can be used to guide  
16 management actions intended to reduce the chances of another fish kill happening. The Tribe  
17 has made this a priority for their staff, myself included, because the fish kill caused disruption to  
18 the Yurok fishing, and impacted future runs by significantly reducing the number of spawning  
19 fish in 2002. This likely resulted in substantial effects on the survival of eggs from fish that  
20 survived to spawn thus lowering the production of juvenile fish in subsequent years. To that end,  
21 I have been involved in the preparation of several pieces of scientific evidence regarding flow  
22 management on the Klamath and Trinity Rivers as it relates to the catastrophic fish kill of 2002.

23 10. This year, as in previous years, I have made numerous visits and snorkel  
24 observations on the lower Klamath River to check river conditions and observe fish health  
25 conditions first hand.  
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1           **2002 Fish Kill and Research of Causes**

2           11.       In 2002, over 34,000 adult salmon died due to a massive disease outbreak of Ich,  
3 with a secondary infection of columnaris. This fish kill happened entirely within the Yurok  
4 Reservation. During this catastrophic fish kill event, I visited the fish kill area on multiple days,  
5 collecting data, making observations as to the cause of the fish kill event, and photographing the  
6 devastation.

7           12.       During my site visits, I observed tens of thousands of adult dead Chinook salmon,  
8 steelhead trout and coho salmon, ranging in size from approximately 5 to 40 pounds. The  
9 number of dead Chinook was conservatively estimated at over 33,000, but was likely higher.

10          13.       During my site visits in 2002, I saw numerous dead adult Southern  
11 Oregon/Northern California Coastal (SONCC) coho salmon in and near the mouth of Blue  
12 Creek. SONCC coho salmon are listed as “threatened” under the Endangered Species Act, with  
13 returns very low when compared to historic abundance, and are protected under the federal  
14 Endangered Species Act and other laws. Studies estimated around 350 coho died during the fish  
15 kill event of 2002. Although this is a much smaller number than the number of dead adult  
16 Chinook, it is important because coho populations are so imperiled to begin with. Because I  
17 witnessed mortality of coho salmon in the fish kill of 2002, it is clear that coho are at risk from a  
18 fish kill. Augmented flows proposed for the Trinity River that reduce the risk to Chinook salmon  
19 will lessen the likelihood of mortality for this listed species as well as for Chinook salmon.

20          14.       I have read all studies evaluating the causes of the 2002 fish kill event, and co-  
21 authored one of the reports. There is a general consensus in these studies that the cause of death  
22 of the fish in 2002 was a massive epidemic of *Ichthyophthirius multifiliis* (“ich”), which is a  
23 single-celled protozoan parasite that passes from fish to fish in crowded, low flow, poor water  
24 quality conditions. A secondary infection of columnaris (a bacterial infection) was also  
25 implicated.

26          15.       Available information, including reports from the US Fish and Wildlife Service,  
27 the California Department of Fish and Wildlife, and the Yurok Tribe, show that low flows,  
28 marginal (but not unusual) water quality conditions, and a large run size were the primary factors

1 in causing the outbreak of ich. Of these conditions, flow is the only one that can be affected by  
2 management actions. Although no single factor was cited as the direct cause of the fish kill, all  
3 three reports linked the combination of low flows and a relatively large run size to the disease  
4 outbreak and subsequent death of tens of thousands of fish.

5 16. It is the combination of low flows and high run size that significantly increases  
6 the risk of a catastrophic fish kill because it creates a potential situation of many infected fish in  
7 a small area that easily pass the disease organism to each other. Ich during its free swimming  
8 infectious stage, known as a theront, does not distinguish between Chinook and coho salmon or  
9 between adults and juveniles. It can be transmitted freely between these fishes due to its presence  
10 in the water column. Furthermore, high water temperatures shorten the life cycle of the ich  
11 pathogen which increases transmission rates and increases the chances of a deadly epidemic.

12 17. Although other years have had above-average run sizes and low flow conditions,  
13 2002 was unique in that it had a large run size combined with extremely low flows. The only  
14 other year that was similar to 2002 in having an above average run size combined with low flows  
15 was 1988. However, the 2013 run is projected to be approximately 1.4 times the size of the 1988  
16 run. It is the combination of large run size and low flows that was unique, rather than the  
17 presence of either a large run or low flows in and of themselves.

18 **Augmented Flows Needed to Significantly Reduce the Risk of a Fish Kill in 2013**

19 18. In 2002, the year most comparable to 2013 in terms of low flows in combination  
20 with a large projected run size, the fall Chinook salmon run was only 58.9% of that projected for  
21 2013. The 2013 fall Chinook salmon run is approximately 1.7 times the run size of 2002. Flows  
22 are projected to be similar in 2013 to those that occurred in 2002, which involved a significantly  
23 smaller run size. In fact, the flow at the mouth of the Klamath on August 17, 2013, was nearly  
24 exactly what it was in August 2002, a few weeks before the start of the fish kill. Based on my  
25 experience and research of the 2002 fish kill, I have concluded that the combination of these  
26 conditions (large run size and low flows) makes the risk of a fish kill this year more probable  
27 than not unless lower Klamath River flows are augmented to lessen the risk.  
28

1           19. I have been an active member of the Klamath Fish Health Action Team (KFHAT)  
2 since 2003, which is a group that shares real-time information regarding fish health and  
3 conditions on the Klamath River. Members of KFHAT represent a broad spectrum of Tribal,  
4 Federal, State and local fisheries co-managers including: California Department of Fish and  
5 Wildlife, Hoopa Valley Tribe, Humboldt Watershed Council, Karuk Tribe, Klamath Salmon  
6 Anglers and Guides Association, NOAA Fisheries, North Coast Regional Water Quality Control  
7 Board, PacifiCorp, Quartz Valley Tribe, Salmon River Restoration Council, Shasta Valley  
8 Resource Conservation District, U.S. Bureau of Reclamation, U.S. Environmental Protection  
9 Agency, U.S. Geological Survey, U.S. Fish and Wildlife Service, U.S. Forest Service, and the  
10 Yurok Tribe. KFHAT has color coded alert levels from green (low chance of fish kill event) to  
11 red (fish kill occurring). The current level is yellow, indicating a significant risk of a fish kill  
12 occurring. The reason for the yellow alert is dry hydrologic conditions in the basin and an above  
13 average predicted fall Chinook salmon run size (predicted = 272,000 fish; average = 121,000  
14 fish).

15           20. Since records were initially kept in 1978, the projected run size in 2013 is second  
16 only to the run that returned during 2012, when supplemental fall flows were used to minimize  
17 the risk of a fish kill. This large run in 2012 was primarily comprised of the same brood (2009)  
18 that is anticipated to return in 2013. However last year the run was primarily composed of age-3  
19 fish and this year they are expected to be larger age-4 fish.

20           21. There is broad scientific consensus among fisheries managers in the Klamath that  
21 higher flows have the capability to significantly reduce the chances of an epidemic outbreak of  
22 ich by 1) by increasing water velocities and 2) by causing higher turnover rates of water in  
23 holding areas, which reduces the ability of ich to find and attach to a host fish during its free  
24 swimming infectious stage as a theront.

25           22. Sufficiently high water velocities and turnover rates need to be maintained before  
26 and throughout the primary fall Chinook salmon migration season in order to reduce the  
27 probability of an ich outbreak. In addition, higher base flows help to reduce the overall density of  
28 adult fall-run Chinook salmon, and thereby reduce the probability that the theronts would be

1 successful in finding a host. Finally, increased flows reduce the risk to coho salmon that may be  
2 in the system or that migrate into the system after the disease has already been established.

3 23. It is clear from the research that my crew and I have done regarding ich that flow  
4 increases must happen before an epidemic becomes apparent. By the time fish are actually dying  
5 from ich and becoming visible as carcasses, it is too late to increase flows and stop the epidemic.  
6 At that point, emergency flow increases can only lessen the severity of a fish kill, rather than  
7 prevent it. In addition, any response to an epidemic is necessarily delayed by at least two days  
8 due to the travel time from Lewiston Dam to the lower Klamath River.

9 24. As part of our regular duties, my crew of qualified biologists and technicians  
10 regularly enumerate fish that congregate at areas of colder water (known as “thermal refugia”) in  
11 and near the place where the catastrophic fish kill event occurred in 2002. This year, we have  
12 seen between 2 and 10 times more juvenile fish at these creek mouths than ever before, which I  
13 attribute to a combination of abundant juveniles and warm river temperatures. This occurrence  
14 has led to an even greater risk of a fish kill because juvenile fish as well as adult fish are capable  
15 of developing and passing along ich. Although our concern about juvenile fish starting an  
16 epidemic has lowered because 1) the majority of juvenile fish appear to have emigrated from the  
17 river and 2) no ich infections in juveniles were found by the CA/NV fish health center on July  
18 29, 2013 when they sampled approximately 50 juvenile Chinook salmon at Blue Creek, a  
19 primary thermal refugia location within the Lower Klamath. However, our concern about the  
20 risk of a fish kill in the adult run remains high based on the large run size and dry conditions and  
21 the possibility that the epidemic can start with adult fish from the early part of the run rather than  
22 juveniles.

### 23 **2013 Real-time Monitoring and Overestimation of Augmented Flow Releases**

24 25. I have reviewed the Bureau of Reclamation’s Environmental Assessment for the  
25 2013 Lower Klamath River Late Summer Flow Augmentation from Lewiston Dam, as well as  
26 Charles Hanson’s declaration. Mr. Hanson’s declaration states that “up to 62,000 acre-feet (AF),  
27 and potentially up to 109,000 AF” will be released. I have analyzed river flow predictions from  
28 the California-Nevada River Forecast Center (CNRFC) and have found this estimated volume of

1 water to be in error. The error is due to several factors: 1) because of the TRO, the releases are  
2 highly unlikely to start before August 23; 2) the river flow forecasts have changed since the EA  
3 was published, meaning less flow augmentation will be required in order to reach the target of  
4 2800 cfs at the KNK gage; and 3) the CNRFC forecasts are over 250 cfs low at this time for the  
5 lower Klamath River, which has caused the estimates of the water needed to reach the proposed  
6 flow target of 2800 cfs to be too high. These second two factors are explained more fully below.

7 26. The predicted flow at the KNK gage for August 19 was projected as of August 19  
8 to be 2147 cfs. On August 19<sup>th</sup>, 2013, the actual flow was 2390 cfs. Thus, the flow at the KNK  
9 gage on August 19<sup>th</sup>, 2013, was 243 cfs higher than projected, requiring that less water be  
10 released to meet the targeted flow of 2800 cfs at the KNK gage.

11 27. The CNRFC forecasts are currently underestimating the amount of flow for the  
12 lower Klamath River. For example, on August 19<sup>th</sup>, 2013, the CNRFC predicted 2147 cfs at the  
13 mouth of the Klamath River (797 cfs prediction for flow without reservoir releases, plus 450 cfs  
14 from Lewiston Dam and 900 cfs from Iron Gate Dam). The actual flow as of 8:00 am August 19,  
15 2013, was 2390 cfs. This is an under estimation of 243 cfs. In addition, BOR is currently  
16 scheduled to release 11,000 af of water beginning on August 24, 2013, for the Hoopa Boat  
17 Dance ceremony.

18 28. Based on real-time conditions and the currently planned release for the Hoopa  
19 Boat Dance ceremony, only 20,732 acre-ft of water will be needed to reach the 2800 cfs target at  
20 the mouth of the Klamath if supplemental flows are initiated on August 23 and continue through  
21 September 21. I have prepared a technical memo that discusses how these calculations were  
22 made.

### 23 **Minimal Risks To Non-Targeted Species From Augmented Flows**

24 29. In 2012, I participated in the Trinity River Fall Flows Workgroup which was  
25 convened by the Trinity River Restoration Program and overseen by the Bureau of Reclamation,  
26 to analyze whether flow augmentation was a prudent management action to lessen the risk of a  
27 fish kill in the lower Klamath River and if so, how it should be implemented. Based in part on  
28 the Yurok Tribe's research, the Trinity River Fall Flows Workgroup in 2012 recommended that a

1 base flow of 3200 cfs be maintained in the lower Klamath during the period of adult fall-run  
2 Chinook salmon migration beginning on August 15, 2012, and continuing through September 23,  
3 2012, with the possibility of extending the flows later if water temperatures were above a certain  
4 threshold. Although the group specifically noted and discussed potential downsides to  
5 increasing flows, there was unanimity among the scientists that the benefits (possible prevention  
6 of a fish kill event) outweighed impacts to other species such as juvenile lamprey, pond turtles,  
7 yellow-legged frogs and other salmonids. Many of these species, including the steelhead and  
8 lamprey eels are important to the tribe, so risks to these species were carefully considered by  
9 Tribal and other biologists. The fact that the benefits outweighed the risks was evident in the  
10 fact that the group forwarded the recommendation for increased flows to the BOR Northern  
11 California Area Manager.

12 30. I have reviewed the declaration of Charles Hanson, and specifically his assertion  
13 that increased fall flows from Lewiston Dam followed by a reduction back to 450 cfs would  
14 cause an increased risk of redd dewatering. The Trinity River Fall Flows Workgroup did express  
15 a concern about dewatering of redds, but subsequent direct observations by USFWS indicated  
16 that no redds were in fact dewatered after the 2012 Trinity River flow augmentation. Redd  
17 dewatering is not a significant or even meaningful risk. I base this conclusion on the fact that  
18 flows were actually increased in 2012 without any redd dewatering occurring when flows  
19 dropped back down from approximately 950 cfs to 450 cfs on September 18 and 19<sup>th</sup>, 2012.

20 **Significant Risk of a Massive Fish Kill in 2013 without Augmented Flows**

21 31. I have great concern about a fish kill this year due to the very large run size  
22 predicted to return to the Klamath River combined with the very dry conditions that are causing  
23 low river flows. The 2013 flows are projected to be nearly identical to those in 2002 if  
24 augmented flows are not provided. The fall adult Chinook salmon run size is predicted to be  
25 170% greater this year than the 2002 run. The combination of these two factors this year is more  
26 extreme than the conditions experienced in 2002 immediately prior to that fish kill event.  
27 Because the consequences of a fish kill are so catastrophic to the Tribe, the Tribe has placed  
28

1 great emphasis on prevention of a fish kill this year. This was evident in the Tribe's April 25,  
2 2013, letter to the Secretary of the Interior requesting augmented flows.

3 32. While less than recommended by the Trinity River Fall Flows Workgroup, a base  
4 flow of 2800 cfs between August 15 and September 15, 2013, would be significantly more  
5 protective against the risk of a fish kill for this year than the "no action" alternative. A fish kill is  
6 significantly more probable if these additional flows are not released. For each day that increased  
7 flows are delayed, the risk of a significant fish kill that cannot be stopped increases.

8 33. While definitive cause and effect relationships between flow, fish density and  
9 water quality are not available, and likely will never be available given the complexity of the  
10 system and the large number of variables, the existing scientific evidence strongly supports  
11 increased flows in situations such as 2013 where a very large run of fish is expected during low  
12 and warm water conditions. In my opinion, which is shared by every single fisheries manager  
13 with experience in the Klamath with whom I interact, a failure to implement augmented flows in  
14 the immediate future will significantly increase the risk of another fish kill event.

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I declare under penalty of perjury under the laws of the State of California and the United States that the foregoing is true and correct.

Executed this 19<sup>th</sup> day of August, 2013, at Weitchpec, California.

/s/ Michael Belchik (as authorized on 8/19/13)

Michael Belchik